Joint Fiscal Monitoring Instrument for On-Site and Self-Assessment of Fiscal Requirements in:

Carl Perkins – Career and Technical Education

No Child Left Behind – Federal Programs

IDEA – Individuals with Disabilities Education Act

LEA Support Services - Fiscal

School Year 2007- 08



Table of Contents

Joint Fiscal Monitoring Process and Procedures	3
Compliance Action Plan Agreement	5
Joint Fiscal Monitoring Report for Self-Assessment	6
Joint Fiscal Monitoring Report for On-Site Assessment	7
Policies and Procedures	8
General Fiscal.	9
FACTS – Federal Application Consolidated Tracking System	.11
TCSPP – TN Comprehensive Systemwide Planning Process	11
Personnel	11
Equipment	13
Appendix A: IDEA Program Specific Fiscal Monitoring	14

Joint Fiscal Monitoring Process and Procedures School Year 2007-2008

Tennessee Department of Education
Office of Career and Technical Education / Carl Perkins,
Office of Federal Programs / NCLB,
Office of Special Education / IDEA,
Office of LEA Support Services / Fiscal

- 1. All LEAs, not scheduled for on-site monitoring, will complete the entire <u>Joint Fiscal Monitoring</u> <u>Instrument</u> annually as a Self-Assessment, and keep a copy on file in their districts.
- 2. A state schedule of LEAs that will have on-site monitoring visits is located at http://www.tennessee.gov/education/fedprog/fpmonitoring.shtml. LEAs that are scheduled for on-site monitoring must be prepared to provide documentation of compliance for each item.
- 3. For the 2007-08 monitoring cycle, Field Service Center Directors and NCLB Regional Coordinators may work together to contact LEAs for Primary Point of Contact. Limited lead time is available during this transitional year due to the change in monitoring from spring to fall for NCLB and Special Ed. In subsequent years, the assigned Field Service Center Director will contact the Director of Schools in each LEA scheduled for on-site monitoring to obtain the name of the Primary Point of Contact for Joint Fiscal Monitoring and a copy of the school calendar. The Field Service Center Director will provide the names and contact info for the Primary Point of Contact in each LEA to be monitored to the NCLB Regional Coordinator (West TN = Marjorie Douglas; Middle TN = Barbara Parker; East TN = Anita Raulston).
- 4. The NCLB Regional Coordinator will contact the Primary Point of Contact in each LEA scheduled to be monitored and with the assistance of the assigned CTE Consultant, Fiscal Consultant, and SpEd Consultant will schedule a date for the on-site joint fiscal monitoring. The NCLB Regional Coordinator will notify all LEA staff and state staff involved in Joint Fiscal Monitoring of the staff members participating in the monitoring process.
- 5. On-site Joint Fiscal Monitoring will be conducted during the assigned 6-week monitoring window by a Fiscal Consultant, CTE Consultant, Special Ed Consultant, and NCLB Regional Coordinator or her designee.
- 6. The locally appointed CTE Director, SpEd Director, NCLB Director, fiscal contacts (bookkeepers, accountants, etc.), and Superintendent / Director of Schools should all be available on the Joint Fiscal Monitoring date(s).
- 7. The assigned Fiscal Consultant will be the Joint Fiscal Monitoring Team Leader during each on-site monitoring visit.
- 8. The Joint Fiscal Monitoring Team Leader will be responsible for completing the official copy of the <u>Joint Fiscal Monitoring Instrument</u> during the on-site monitoring review. At the conclusion of the monitoring visit, the monitoring team leader will give the completed monitoring document to the Field Service Center Director.
- 9. The Director of Schools, all local program directors involved in the monitoring, and all members of the State's monitoring team will sign the monitoring instrument.
- 10. Field Service Center Directors will:
 - a) Attend the comprehensive Joint Fiscal Monitoring exit conference with the district representatives and state staff involved in the monitoring visit;
 - b) Ensure that all components of the monitoring document are approved by Nashville program offices, including compliance agreements, prior to sending the written report to the LEA;
 - c) Send the completed joint monitoring report with a cover letter to the district and to the Nashville offices (See item 12 for more details) within the 30 days following the exit conference; and,

- d) Keep a copy of the completed joint monitoring report at the assigned Field Service Center offices.
- e) Send the original of all documents to Betty Cochran in the Office of Federal Programs.
- 11. If minor issues of noncompliance are found, the LEA will have two (2) weeks from the time of the visit to resolve the finding. It is the LEA's responsibility to forward any documentation related to the finding/s to the assigned Monitoring Team Leader.
- 12. If issues of compliance are found that cannot be resolved within the two week period, then the LEA will complete and submit the <u>Compliance Action Plan Agreement</u>, signed by the Superintendent / Director of Schools, and the local program director responsible for the program with the compliance issue. This document must delineate the compliance issue(s), the steps that will be taken to address the issue(s), the date those steps will be accomplished, and the documentation that will be available to demonstrate compliance. A separate <u>Compliance Action Plan Agreement</u> must be completed for each program if more than one program has compliance findings. The <u>Compliance Action Plan Agreement</u> will be sent to the assigned Field Service Center Director for his/her approval, signature, and date.
- 13. A copy of the <u>Joint Fiscal Monitoring Instruments</u> and <u>Compliance Action Plan Agreements</u> will be kept on file in the Field Service Center office where the LEA is assigned. The Field Service Center Director will forward the original of the <u>Joint Fiscal Monitoring Instruments</u>, <u>Compliance Action Plan Agreements</u>, if applicable and the final report to Betty Cochran in the Office of Federal Programs. Copies of the entire packet will be sent to the Office of Special Education, the Office of Career and Technical Education, the Office of LEA Support Services.
- 14. Nashville Program Offices (CTE, Federal Programs, Special Education, and LEA Support Services) will:
 - a) Keep on file their program monitoring and a copy of the joint monitoring report;
 - b) Ensure that follow-up monitoring related to their program or any <u>Compliance Action Plan</u> <u>Agreement</u> is accomplished; and,
 - c) Publicly display the status of the approval of their applications on the web.
- 15. Each program office in Nashville will be responsible for:
 - a) Reviewing the completed <u>Joint Fiscal Monitoring Instrument</u> and <u>Compliance Action Plan</u> Agreements,
 - b) Obtaining the appropriate signature on Compliance Action Plan Agreements, and
 - c) Recommending the district's FY09 plans or applications for approval. All <u>Compliance Action Plan Agreements</u> or <u>Program Improvement Plan</u> for program monitoring and for Joint Fiscal Monitoring must be successfully completed before approval of all program applications.
- 16. All Joint Fiscal Monitoring Instruments must be identified in one of the following three categories:
 - Closed
 - Incomplete Pending Compliance with Approved Compliance Action Plan Agreement
 - *Open* (Compliance Issues Not Resolved)
- 17. <u>Joint Fiscal Monitoring Instruments</u> must be either *Closed* or *Incomplete Pending Compliance with Approved Compliance Action Plan Agreement* for FY09 applications and plans to be approvable.
- 18. As a condition of approval of a district's FY09 plans and applications, LEAs with reports indicating *Incomplete Pending Compliance with Approved Compliance Action Plan Agreement* will have follow-up on-site monitoring for compliance by the assigned program consultant in which the compliance issue was noted. On-site visits will occur no later than Spring 2009.
- 19. Any corrections on the Comprehensive Monitoring Instruments must follow this procedure:
 - The person correcting an inaccuracy must put a line through the inaccurate information;
 - He/she must then write the correct information in the correct location; and, finally,
 - He/she must initial and date the correction.

Joint Fiscal Monitoring Report for On-Site Assessment

Tennessee Department of Education

Office of Career and Technical Education / Carl Perkins, Office of Federal Programs / NCLB, Office of Special Education / IDEA, Office of LEA Support Services / Fiscal

School Year 2007-2008

LEA]	Director of Schools						
			1	Email						
Mailing Address			7	Telephone						
			1	Fax .						
Primary Point of Contact			1	Phone		Fax				
Address										
			Email							
Assigned Field Service Center			1	Field Service Center Direct	or					
Manitoring Status, Chash	tha ann	manuiata hau								
Monitoring Status: Check to Closed	пе арр	Incomple	te Pending Co	mpliance with Approved on Plan Agreement		Open				
Required LEA Signatures:					,					
Position/Title	PRIN	ΓED Name:		Signature						
Primary Point of Contact										
CTE Contact										
Special Ed Contact										
NCLB Contact										
Fiscal Contact										
Director of Schools										
Signatures of Monitors:			Title/Position	1:	Date	(s) of Joint Fiscal Monitoring:				
			Field Service	e Center Director						
			CTE Consul	tant						
			Fiscal Consu	ltant						

Tennessee Department of Education

Office of Career and Technical Education Office of Federal Programs Office of Special Education Office of LEA Support Services

Compliance Action Plan Agreement Joint Fiscal Monitoring

FY 2008

LEA:		Program: (Circle one.) CTE, Fiscal, NCLB, or Special Ed											
Compliance Issue(s)	Action Step(s)	Completion Date(s)	Documentation										
Page, Indicator													
Page, Indicator													
Page, Indicator													
Page, Indicator													
Director of Schools' Signature		Field Service Center Director's S	Signature Date										
Director of Schools' Signature LEA Program Director's Signature		SDE Program Director's Signatu											

Policies and Procedures				Evidence
Please provide one copy of each policy or procedure to	YES	NO	NA	Doord Dollow web address.
be kept on file in the FSC office. If board policies are available on-line, you may provide the web address and				Board Policy web address:
applicable policy number instead of a hard copy.				
Does the LEA have a board policy governing				Board policy #
budgets and budget amendments?				
2. Does the LEA have a board policy / procedure in				Board policy #
place to regulate travel?				
3. Does the LEA have a written process for				
obligating funds in the following areas (OMB				
Circular A-133):				Doord rollow #
 acquisition of property, 				Board policy # Procedures manual page
• parsonal sarvicas by an amployaa				Board policy #
 personal services by an employee, 				Procedures manual page
• contract employees,				Board policy #
conduct omprojects,				Procedures manual page
• travel				Board policy #
				Procedures manual page
4. Does the LEA have a policy or procedure that				
ensures the appropriate director / supervisor of each				Board policy #
federal program has internal control for developing				Procedures manual page
and approving contracts and purchases?				
5. Does the LEA have written procurement				Board policy #
procedures? (EDGAR 80.36)				Procedures manual page
6. Does the LEA have a policy/procedure for awarding contracts? (EDGAR 80.36)				Board policy # Procedures manual page
7. Does the LEA maintain a written code of				1 rocedures manuar page
standards of conduct for any employees involved in				Board policy #
the award or administration of contracts? (EDGAR				Procedures manual page
80.36 (b) (3)				
8. Does the LEA have a definition of equipment?				Board policy #
				Procedures manual page
9. Does LEA have proper procedures for disposal of				Board policy #
equipment?				Procedures manual page
10. Have proper sales procedures been established to				□ D 1 #
ensure the highest possible return if the LEA is				Board policy #
authorized or required to sell equipment? 11. Have adequate maintenance procedures been				Procedures manual page Board policy #
developed to keep equipment in good condition?				Procedures manual page
12. Does the LEA have a process for determining if				CTE written process
a cost complies with federal cost principles, (e.g.				☐ IDEA / Special Ed written
necessary, reasonable, and allocable).				process
				NCLB written process
13. Does the LEA have a policy / procedure for				Board policy #
approving budgets and budget amendments?				Procedures manual page

General Fiscal		CTE			IDEA			NCLB		Evidence
	YES	NO	NA	YES	NO	NA	YES	NO	NA	
14. Does the LEA maintain separate accounting records for each federal program which reflect the line items and amounts approved in each federal application / budget?										Approved budgets Revenue reports Expenditure reports
15. Has the LEA submitted amendments, if necessary, as required by each federal program?										Budget amendments
16. Were any budgets or budget amendments with items requiring prior approval submitted prior to obligating those funds?										Budget amendments Letter from TN DOE Other
17. Does the LEA follow local policy for budgets and budget amendments NOT requiring submission / approval by the specific federal program?										Budget documents Board minutes approving amendments Other
18. Has the LEA received any discretionary grants?										Grant award letters FACTS Reports
18a. If yes, list grants received by program:	1.	FY07		1.	FY07		1.	FY07		
	2.			2.			2.			
	3.			3.			3.			
	1.	FY08		1.	FY08		1.	FY08		
	2.			2.			2.			
	3.			3.			3.			

General Fiscal (continued)		CTE			IDEA			NCLB	ı.	Evidence
	YES	NO	NA	YES	NO	NA	YES	NO	NA	
19. Are discretionary grants accounted for										Accounting records
separately from funds received through										
formula funds?										
20. Are federal funds expended in such a										☐ Revenue/expenditure
manner to supplement and not supplant										reports
state, local, and/or other federal funds?										
21. Are all financial records and										Records from FY07
supporting documents maintained for 3										Records from FY06
years or until the resolution of any										Records from FY05
litigation, claim, negotiation, audit, or other										Other records for
action involving records?										unresolved issues
22. Is there documentation on file to show										☐ Budget documents
the travel policy is being consistently										
followed?										
23. Were procurements made in										Purchase orders
compliance with Federal regulations?										Invoices
24. Does the LEA have documentation on										☐ Vendor list
file to support the selection of vendors /										Debarrment list
contractors (not on debarred or suspended										Debarrment website
lists)? (EDGAR 80.35, EDGAR 80.36)										Other
25. Does the appropriate director /										Signed requisitions
supervisor of each federal program have										Signed purchase orders
internal control for developing and										☐ Signed contracts
approving contracts and purchases?										
26. Have proper bidding procedures been										Bids
followed?										Supporting documents
27. Have proper sales procedures been										Disposal List
utilized to ensure the highest possible										☐ Documentation of bids
return if the LEA is authorized or required										
to sell equipment?										

FACTS – Federal Application	CTE				IDEA			NCLB		Evidence
Consolidated Tracking System	YES	NO	NA	YES	NO	NA	YES	NO	NA	
28. Are funds drawn down from FACTS										FACTS request sheets
regularly in compliance with the Cash										
Management Act?										
29 Are expenditures reported in a timely										Quarterly expenditure
manner and on a quarterly basis?										reports

TCSPP – TN Comprehensive	CTE			IDEA			NCLB		Evidence	
Systemwide Planning Process	YES	YES NO NA		YES	NO	NA	YES	NO	NA	
30. Did the LEA prorate expenditures between federal, state, and/or local funding sources when purchases supported more than one funding purpose?										☐ TCSPP Component 5 ☐ Expenditures documented

Personnel:		CTE			IDEA			NCLB		Evidence
	YES	NO	NA	YES	NO	NA	YES	NO	NA	
31. Are positions consistent with the approved budget / application? If no, explain:										☐ Budget documents ☐ Application / plan
32. Are FTEs consistent with the approved budget / application? <i>If no, explain:</i>										Personnel lists Other
33. Is there a substantial increase/decrease in FTE positions from the previous year? <i>If yes, explain:</i>										FY07 personnel list FY08 personnel list
34. Are FTEs calculated appropriately? (Example: A 12 month employee calculated on 52 weeks per year x 40 hours per week = 2,080 hours per year.)										☐ Sample calculations of FTE for certified staff ☐ Sample calculations of FTE for non-certified staff
35. Are appropriate fringe benefits for each category of personnel being paid from the corresponding budget?										Expenditure Reports

Personnel (continued)		CTE			IDEA			NCLB	3	Evidence
, , ,	YES	NO	NA	YES	NO	NA	YES	NO	NA	
36. Where employees are funded 100% with a single federal award, does the LEA										☐ Certification ☐ Time Sheets
have on file certifications that the employees worked solely on that program										(if applicable)
for the period covered by the certification? (OMB Circular A-87)										
37. Where employees work on multiple activities funded from different sources, is										☐ Time Sheets ☐ PARS (Personnel
the distribution of their salaries/wages supported by personnel activity										Activity Report Statement)
reports/logs? (OMB Circular A-87)										
38. Does the personnel activity documentation meet the following										
standards:										
reflects an after-the-fact distribution						'				PARS
of the actual activity										Expenditure Reports Payroll Distribution Sheets
accounts for the total activity for										PARS
which each employee is compensated										Expenditure Reports Payroll Distribution Sheets
prepared at least monthly & coincides with one or more pay periods										☐ PARS ☐ Expenditure Reports ☐ Payroll Distribution
signed by the employee										Sheets PARS

Equipment		CTE			IDEA			NCLB		Evidence
(EDGAR 80.3, 80.32, OMB Circular A-87)	YES	NO	NA	YES	NO	NA	YES	NO	NA	
39. Is equipment purchased with federal funds used in the appropriate program?40. Has the LEA conducted a physical inventory of equipment within the last two years?										☐ Inventory list to Sample ☐ Inventory List with Date/s and Signature/s
41. Does the LEA maintain property records of all equipment purchased with federal funds which includes the following information: Description of the item Serial number/Identification number Source of the property Titleholder Acquisition date Cost Percentage of Federal participation Location Use Condition Disposition information (date, method, sale price) If no to any please explain:										☐ CTE Inventory List ☐ IDEA / Special Ed Inventory List NCLB Inventories: Check those that apply. ☐ Title I ☐ Title IIA ☐ Title IID ☐ Title III ☐ Title IV ☐ Title V ☐ Title VI ☐ Title X ☐ Other
42. Has the LEA submitted a disposition of equipment report to the State as equipment became obsolete, no longer needed, or unusable?										Letter to TN DOE Letter from TN DOE

Appendix A

IDEA Program Specific Fiscal Monitoring

PERSONNEL (Request a list of all personnel paid from SE funds with FTEs and amounts) EDGAR 80.20; OMB Circular A-87 Attachment B

1. How many Special Education FTE positions are employed with state/federal funds in the following budgets:

		Pr	ior Year			Curre	nt Year		
Category	GP	Part B	Preschool	Total	GP Budgeted/Employed	Part B Budgeted/Employed	Preschool Budgeted/Employed	Totals Budgetted/Employed	
Teachers					!			:	
Educational Assistants					-	!		:	
Speech Language Pathologists								:	
Speech Language Teachers									
Homebound Teachers					-	:		:	
School Psychologists									
Guidance Counselors								:	
Assessment Personnel					-			:	
Social Workers								į	
Bus Drivers									
Bus Attendants					-			;	
OT/PT (Not contracted personnel)									
Medical Personnel									
Clerical Personnel									
Principals									
Vice-Principals								į	
Special Education Supervisors						:		:	
Other (specify)								:	

IDEA: PERSONNEL	Yes	No	Partially	Evidence
2. Are any 504 personnel paid from Special Education funds? If yes, list employees:				LEA generated list of 504 contact personnel—both school/central office
IDEA: GENERAL BUDGET				
3. If revisions were made that did not require amendments but did require prior approval, were appropriate addenda submitted prior to making changes? (EDGAR 80.30)				☐ FTEs on file ☐ Equipment >\$5000 ☐ Current budget
4. Are any legal expenses being paid from SE funds? (OMB Circular A-87, Attachment B)				☐ Due process letters ☐ Invoices from lawyers
5 . Is documentation on file to detail the proportionate amount of funds spent on services provided to private school students with disabilities? (34 CFR 300.133)				Agreement with private schools
Is there documentation on file to substantiate the number of private school students submitted to the State for funding purposes?				☐ Contact logs ☐ Invoices
6 . Does the LEA have any charter schools within its jurisdiction? (34 CFR 300.209) If yes, are children with disabilities attending those schools served in the same manner as disabled children in other schools?				Per pupil expenditure formula Invoices, contracts Formal agreements
7. Were any IDEA funds used for construction (either new or renovation)? (34 CFR 300.718) If yes, did the LEA receive prior approval from the appropriate State authority to use these funds for construction projects?				☐ Approval Letter from Mr. Fisher ☐ LEA Budget
8. The LEA has performed the calculations for Excess Costs for both their elementary and secondary schools which demonstrate that the LEA has spent at least the minimum average amount for the education of its children with disabilities before Part B funds are used. (34 CFR 300.16 and 202(b)(2), Appendix A to Part 300 – Excess Costs Calculation).				Current Year and Previous Year Calculation Worksheet

IDEA: GENERAL BUDGET (continued)	Yes	No	Partially	Evidence
9. Were any funds expended under the following "permissive use of funds" categories: (P.L. 108-446 Section 613) Adjustment to Local Effort? Use of IDEA funds for Schoolwide Program? Use of IDEA funds for Early Intervening Services? If so, were these funds used only as allowed?				Comprehensive. Application Use of Funds Worksheet Prior Year Report
Were records kept to document the use of funds?				Fiscal Records
10. Did the LEA consolidate any IDEA funds in schoolwide programs without reporting such in the comprehensive application? (34 CFR 300.206)				School Budgets
11. Was the LEA required to use a portion of their allocation to address disproportionality concerns? (P.L. 108-446 Section 613 (f)(4))If so, were the funds spent appropriately?				State List for Significant Disproportionality or voluntary
Has an annual report been submitted?				☐ LEA Budget review ☐ LEA Annual Report
12. Were federal completion reports submitted in the time frame required (90 days after completion of the project)?(EDGAR 80.50)				Dates Completion Reports Received by State
If not did the LEA request a waiver from the state?				Waiver approval from State
13. If any money remained when submitting Completion Reports for the "01" budget, did the LEA also submit a carryover budget or release any remaining funds? (EDGAR 80.23)				☐ Carryover Budget Approval ☐ Release of Funds Letter ☐ Fiscal Records

IDEA: GENERAL BUDGET (continued)	Yes	No	Partially	Evidence
14. Is there documentation to substantiate the funds used to determine maintenance of				GP Special Education Budget
effort? (A-133 Compliance Supplement)				Education Budget
15. Does the LEA have records to document amounts and services provided for				LEA Budget
reimbursement for High Cost students? P.L. 108-446; Section 602(8) and 611 (c)(3)				review LEA High Cost
				Request
Are any of these services funded by IDEA?				Backup
				Documentation for Reimbursement
				Request
16. Does the LEA have on file a contract signed by the Commissioner for all students				Contracts
whose instructional services are provided entirely by an outside entity? (TCA 49-10-107,TCA 49-10-305, TCA 49-10-701				Log
Is the LEA monitoring the services provided through this contract?				

Allocation/Carryover Amounts

Fiscal Year	Part B (.01)	Part B (.21)	Preschool (.01)	Preschool (.21)
FY '06				
FY '07				
FY '08				